

GENERAL ASSEMBLY COMMONWEALTH OF KENTUCKY

2009 REGULAR SESSION

	HOUSE BILL NO. 144
WEDN	ESDAY, FEBRUARY 11, 2009

The following bill was reported to the Senate from the House and ordered to be printed.

RECEIVED AND FILED
DATE February 13, 2009
1:28 Pm

TREY GRAYSON
SECRETARY OF STATE
COMMONWEATH OF KENTUCKY
BY X. Addler

AN ACT relating to taxation and declaring an emergency.

Be it enacted by the General Assembly of the Commonwealth of Kentucky:

- → Section 1. KRS 138.140 is amended to read as follows: 1
- 2 A tax shall be paid on the sale of cigarettes within the state at a proportionate rate of
- 3 three cents (\$0.03) on each twenty (20) cigarettes. This tax shall be paid only once,
- regardless of the number of times the cigarettes may be sold in this state.] 4
- Effective April 1, 2009 [June 1, 2005], a surtax shall be paid in addition to the tax 5
- levied in subsection (1) of this section at a proportionate rate of fifty-six cents 6
- (\$0.56)[twenty-six-cents (\$0.26)] on each twenty (20) cigarettes. This tax shall be 7
- paid only once, at the same time the tax imposed by subsection (1) of this section is 8
- 9 paid[, regardless of the number of times the cigarettes may be sold in the state].
- 10 Effective June 1, 2005, a surtax shall be paid in addition to the tax levied in
- subsection (1) of this section and in addition to the surtax levied by subsection (2) 11
- 12 of this section, at a proportionate rate of one cent (\$0.01) on each twenty (20)
- cigarettes. This tax shall be paid only once, at the same time the tax imposed by 13
- subsection (1) of this section and the surtax imposed by subsection (2) of this 14
- section are paid. The revenues from this surtax shall be deposited in the cancer 15
- research institutions matching fund created in KRS 164.043[, regardless of the 16
- number of times the cigarettes may be sold in the state]. 17
- (4) Effective April 1, 2009 August 1, 2005, an excise tax shall be imposed upon 18
- all wholesalers of other tobacco products at the rate of fifteen percent (15%)[seven 19
- and one half percent (7.5%)] of the gross receipts of any wholesaler derived from 20
- wholesale sales made within the Commonwealth. 21
- [(b) This excise tax shall be paid only once, regardless of the number of times the 22
- 23 tobacco product may be sold in the state.]
- Effective April 1, 2009 August 1, 2005, a tax shall be imposed upon all 24
- wholesalers of snuff at a rate of nineteen cents (\$0.19) nine and one half cents 25

(\$0.095)] per unit. As used in this section unit means a hard container not capable
of containing more than one and one-half (1-1/2) ounce. In determining the quantity
subject to the tax under this subsection, if a package on which the tax is levied,
contains more than an individual unit, the taxable quantity shall be calculated by
multiplying the total number of individual units by the rate set in this subsection.
The tax-imposed under this subsection shall be paid only once, regardless of the
number of times the snuff may be sold in this state.]

1

2

3

4

5

6

7

12

13

14

15

16

17

- 8 (6) (a) Effective June 1, 2006, every person licensed under KRS 138.195 to affix tax
 9 evidence, every wholesaler required to pay the tax imposed by subsection (4)
 10 of this section, and every other person selling cigarette paper at wholesale in
 11 this state shall pay an excise tax on the sale of cigarette paper.
 - (b) The tax shall be in the amount of twenty-five cents (\$0.25) per package of thirty-two (32) sheets. For packages of greater or less than thirty-two (32) sheets, the tax shall be calculated at seventy-eight ten-thousandths of one cent (\$0.0078) per sheet.
 - (c) The tax shall be remitted to the Department of Revenue at the same time and in the same manner as the tax imposed in subsection (4) of this section.
- 18 . [(d) The tax shall be paid only once, regardless of the number of times the
 19 cigarette paper may be sold in this state.]
- 20 (7) The taxes imposed by subsections (1) to (6) of this section shall be paid only once,
 21 regardless of the number of times the cigarette, other tobacco product, snuff or
 22 cigarette papers may be sold.
- 23 (8) The department may prescribe forms and promulgate administrative regulations to 24 execute and administer the provisions of this section.
- 25 (9)[(8)] The General Assembly recognizes that increasing taxes on tobacco products 26 should reduce consumption, and therefore result in healthier lifestyles for 27 Kentuckians. The relative taxes on tobacco products proposed in this section reflect

HB014410.100-479 GA

1		the growing data from scientific studies suggesting that although smokeless tobacco
2		poses some risks, those health risks are significantly less than the risks posed by
3		other forms of tobacco products. Moreover, the General Assembly acknowledges
4		that some in the public health community recognize that tobacco harm reduction
5		should be a complementary public health strategy regarding tobacco products.
6		Taxing tobacco products according to relative risk is a rational tax policy and may
7		well serve the public health goal of reducing smoking-related mortality and
8		morbidity and lowering health care costs associated with tobacco-related disease.
9		→ Section 2. KRS 138.143 is amended to read as follows:
10	<u>(1)</u>	Every retailer, sub-jobber, resident wholesaler, nonresident wholesaler, and
11		unclassified acquirer shall:
12		(a)[(1)] Take a physical inventory of all cigarettes in packages bearing Kentucky
13		tax stamps, and all unaffixed Kentucky cigarette tax stamps possessed by
14		them or in their control at 11:59 p.m. on <u>March 31, 2009[May 31, 2005]</u> .
15		Inventory of cigarettes in vending machines may be accomplished by:
16		<u>1.{(a)}</u> Taking an actual physical inventory;
17		<u>2.</u> [(b)] Estimating the cigarettes in vending machines by reporting one-
18		half (1/2) of the normal fill capacity of the machines, as reflected in
19		individual inventory records maintained for vending machines; or
20		3.[(e)] Using a combination of the methods in prescribed paragraphs (a)
21		and (b) of this subsection;
22		(b)[(2)] File a return with the department[of Revenue] on or before April 10,
23		2009[June 10, 2005], showing the entire wholesale and retail inventories of
24		cigarettes in packages bearing Kentucky tax stamps, and all unaffixed
25		Kentucky cigarette tax stamps possessed by them or in their control at 11:59
26		p.m. on March 31, 2009; and May 31, 2005;
27	(3) -	Pay a floor stock tax at a rate equal to that imposed by KRS 138.140(2) with the

1	calculation based upon a proportionate rate of one cent (\$0.01) on each twenty (20)
2	cigarettes in packages bearing a Kentucky tax stamp and unaffixed Kentucky tax
3	stamps in their possession or control at 11:59 p.m. on May 31, 2005; and
4	(4)](c) Pay a floor stock tax at a proportionate rate equal to thirty cents
5	(\$0.30) [that imposed by KRS 138.140(2), with the calculation based upon a
6	proportionate rate of twenty-six cents (\$0.26)] on each twenty (20) cigarettes
7	in packages bearing a Kentucky tax stamp and unaffixed Kentucky tax stamps
8	in their possession or control at 11:59 p.m. on March 31, 2009 [May 31,
9	2005] .
0	(2) Every retailer and sub-jobber shall:
1	(a) 1. Take a physical inventory of all units of snuff possessed by them or in
12	their control at 11:59 p.m. on March 31, 2009;
3	2. File a return with the department on or before April 10, 2009,
4	showing the entire inventory of snuff possessed by them or in their
15	control at 11:59 on March 31, 2009; and
6	3. Pay a floor stock tax at a proportionate rate equal to nine and one-half
17	cents (\$0.095) on each unit of snuff in their possession or control at
8	11:59 p.m. on March 31, 2009; and
9	(b) 1. a. Take a physical inventory of all other tobacco products possessed
20	by them or in their control at 11:59 p.m. on March 31, 2009;
21	b. File a return with the department on or before April 10, 2009,
22	showing the entire inventories of other tobacco products
23	possessed by them or in their control at 11:59 p.m. on March 31,
!4	2009; and
25	c. Pay a floor stock tax at a proportionate rate equal to seven and
6	one-half percent (7.5%) on the purchase price of other tobacco
:7	products in their possession or control at 11:59 p.m. on March

GA

1			<u>31, 2009.</u>
2			2. As used in this paragraph, "purchase price" means the actual amount
3			paid for the other tobacco products subject to the tax imposed by this
4			paragraph.
5			a. If the retailer or sub-jobber cannot determine the actual amount
6			paid for each item of other tobacco product, the retailer or sub-
7			jobber may use as the purchase price the amount per unit paid as
8			reflected on the most recent invoice received prior to April 1,
9			2009, for the same category of other tobacco product.
10			b. To prevent double taxation, if the invoice used by the retailer or
11 .			sub-jobber to determine the purchase price of the other tobacco
12			product does not separately state the tax paid by the wholesaler,
13			the retailer or sub-jobber may reduce the amount paid per unit
14			by seven and one-half percent (7.5%).
15	<u>(3)</u>	(a)	The <u>taxes[tax]</u> imposed by this section <u>may[shall]</u> be paid in three (3)[<u>equal</u>]
16			installments.[, with] The first installment, in an amount equal to at least one-
17			third (1/3) of the total amount due, shall to be remitted with the return
18			provided by the department on or before April 10, 2009[June 10, 2005]. The
19			second installment, in an amount that brings the total amount paid to at
20			least two-thirds (2/3) of the total amount due, shall be remitted[shall be
21			paid] on or before May 10, 2009.[July 10, 2005, and] The third installment, in
22			am amount equal to the remaining balance, shall be remitted[shall be paid]
23			on or before <u>June 10, 2009</u> [August 10, 2005].
24		(b)	Interest shall not be imposed against any outstanding installment payment not
25			yet due from any retailer, sub-jobber, resident wholesaler, nonresident
26			wholesaler or unclassified acquirer who files the return and makes payments
27			as required under this section.

1		<u>(c)</u>	Any retailer, sub-jobber, resident wholesaler, nonresident wholesaler or
2			unclassified acquirer who fails to file a return or make a payment on or before
3			the dates provided in this section shall, in addition to the tax, pay interest at
4			the tax interest rate as defined in KRS 131.010(6) from the date on which the
5			return was required to be filed.
6		→S	ection 3. KRS 139.470 is amended to read as follows:
7	The	e are	excluded from the computation of the amount of taxes imposed by this chapter:
8	(1)	Gro	ss receipts from the sale of, and the storage, use, or other consumption in this
9		state	e of, tangible personal property which this state is prohibited from taxing under
10		the (Constitution or laws of the United States, or under the Constitution of this state;
11	(2)	Gros	ss receipts from sales of, and the storage, use, or other consumption in this state
12		of:	
13		(a)	Nonreturnable and returnable containers when sold without the contents to
14			persons who place the contents in the container and sell the contents together
15			with the container; and
16		(b)	Returnable containers when sold with the contents in connection with a retail
17			sale of the contents or when resold for refilling;
18		As τ	used in this section the term "returnable containers" means containers of a kind
19		custo	omarily returned by the buyer of the contents for reuse. All other containers are
20		"nor	returnable containers";
21	(3)	Gros	ss receipts from the sale of, and the storage, use, or other consumption in this
22		state	of, tangible personal property used for the performance of a lump-sum, fixed-
23		fee c	contract of public works executed prior to February 5, 1960;
24	(4)	Gros	ss receipts from occasional sales of tangible personal property and the storage,

which to the purchaser is an occasional sale;

25

26

27

(5)

use, or other consumption in this state of tangible personal property, the transfer of

Gross receipts from sales of tangible personal property to a common carrier,

HB014410.100-479

1		shipped by the retailer via the purchasing carrier under a bill of lading, whether the
2		freight is paid in advance or the shipment is made freight charges collect, to a point
3		outside this state and the property is actually transported to the out-of-state
4		destination for use by the carrier in the conduct of its business as a common carrier;
5	(6)	Gross receipts from sales of tangible personal property sold through coin-operated
6		bulk vending machines, if the sale amounts to fifty cents (\$0.50) or less, if the
7		retailer is primarily engaged in making the sales and maintains records satisfactory
8		to the department. As used in this subsection, "bulk vending machine" means a
9		vending machine containing unsorted merchandise which, upon insertion of a coin,
10		dispenses the same in approximately equal portions, at random and without
11		selection by the customer;
12	(7)	Gross receipts from sales to any cabinet, department, bureau, commission, board, or
13		other statutory or constitutional agency of the state and gross receipts from sales to
14		counties, cities, or special districts as defined in KRS 65.005. This exemption shall
15		apply only to purchases of property or services for use solely in the government
16		function. A purchaser not qualifying as a governmental agency or unit shall not be
17		entitled to the exemption even though the purchaser may be the recipient of public
18		funds or grants;
19	(8)	(a) Gross receipts from the sale of sewer services, water, and fuel to Kentucky

19 (8) (a) Gross receipts from the sale of sewer services, water, and fuel to Kentucky
20 residents for use in heating, water heating, cooking, lighting, and other
21 residential uses. As used in this subsection, "fuel" shall include but not be
22 limited to natural gas, electricity, fuel oil, bottled gas, coal, coke, and wood.
23 Determinations of eligibility for the exemption shall be made by the
24 Department of Revenue;

25

26

27

- (b) In making the determinations of eligibility, the department shall exempt from taxation all gross receipts derived from sales:
- 1. Classified as "residential" by a utility company as defined by applicable

1			tariffs filed with and accepted by the Public Service Commission;
2			2. Classified as "residential" by a municipally owned electric distributor
3			which purchases its power at wholesale from the Tennessee Valley
4			Authority;
5			3. Classified as "residential" by the governing body of a municipally owned
6			electric distributor which does not purchase its power from the
7			Tennessee Valley Authority, if the "residential" classification is
8			reasonably consistent with the definitions of "residential" contained in
9			tariff filings accepted and approved by the Public Service Commission
10			with respect to utilities which are subject to Public Service Commission
11			regulation.
12			If the service is classified as residential, use other than for "residential"
13			purposes by the customer shall not negate the exemption;
14		(c)	The exemption shall not apply if charges for sewer service, water, and fuel are
15			billed to an owner or operator of a multi-unit residential rental facility or
16			mobile home and recreational vehicle park other than residential
17			classification; and
18		(d)	The exemption shall apply also to residential property which may be held by
19			legal or equitable title, by the entireties, jointly, in common, as a
20			condominium, or indirectly by the stock ownership or membership
21			representing the owner's or member's proprietary interest in a corporation
22			owning a fee or a leasehold initially in excess of ninety-eight (98) years;
23	(9)	Any	rate increase for school taxes and any other charges or surcharges added to the
24		total	amount of a residential telecommunications service. For purposes of this
25		secti	on, "residential telecommunications service" means a telecommunications
26		servi	ice as defined in KRS 139.195 or an ancillary service as defined in KRS
27		139.	195 provided to:

1		(a)	An 1	ndividual for personal use at a residential address, including an individual
2			dwel	ling unit such as an apartment; or
3		(b)	An i	ndividual residing in an institution such as a school or nursing home if the
4			servi	ce is paid for by an individual resident rather than the institution;
5	(10)	Gros	s rec	eipts from sales to an out-of-state agency, organization, or institution
6		exen	npt fr	rom sales and use tax in its state of residence when that agency,
7		orga	nizatio	on, or institution gives proof of its tax-exempt status to the retailer and the
8		retai	ler ma	uintains a file of the proof;
9	(11)	Gros	s rece	eipts derived from the sale of, and the storage, use, or other consumption
0		in th	nis sta	ate of, tangible personal property to be used in the manufacturing or
l 1		indu	strial 1	processing of tangible personal property at a plant facility and which will
12		be fo	or sale	e. The property shall be regarded as having been purchased for resale.
13		"Plan	nt fac	ility" shall have the same meaning as defined in KRS 139.010. For
4		purp	oses (of this subsection, a manufacturer or industrial processor includes an
15		indiv	vidual	or business entity that performs only part of the manufacturing or
6		indu	strial _I	processing activity and the person or business entity need not take title to
17		tangi	ible po	ersonal property that is incorporated into, or becomes the product of, the
8		activ	ity.	
9		(a)	Indu	strial processing includes refining, extraction of petroleum and natural
20			gas,	mining, quarrying, fabricating, and industrial assembling. As defined
21			herei	n, tangible personal property to be used in the manufacturing or industrial
22			proce	essing of tangible personal property which will be for sale shall mean:
23			1.	Materials which enter into and become an ingredient or component part
24				of the manufactured product;
25			2.	Other tangible personal property which is directly used in manufacturing
26				or industrial processing, if the property has a useful life of less than one

27

(1) year. Specifically these items are categorized as follows:

1		a.	Materials. This refers to the raw materials which become an
2			ingredient or component part of supplies or industrial tools exempt
3			under subdivisions b. and c. below.
4		b.	Supplies. This category includes supplies such as lubricating and
5			compounding oils, grease, machine waste, abrasives, chemicals,
6			solvents, fluxes, anodes, filtering materials, fire brick, catalysts,
7			dyes, refrigerants, explosives, etc. The supplies indicated above
8			need not come in direct contact with a manufactured product to be
9			exempt. "Supplies" does not include repair, replacement, or spare
10			parts of any kind.
11		c.	Industrial tools. This group is limited to hand tools such as jigs,
12			dies, drills, cutters, rolls, reamers, chucks, saws, spray guns, etc.,
13			and to tools attached to a machine such as molds, grinding balls,
14			grinding wheels, dies, bits, cutting blades, etc. Normally, for
15			industrial tools to be considered directly used in manufacturing,
16			they shall come into direct contact with the product being
17			manufactured; and
18		3. Mate	erials and supplies that are not reusable in the same manufacturing
19		proc	ess at the completion of a single manufacturing cycle, excluding
20		repa	ir, replacement, or spare parts of any kind. A single manufacturing
21		cycle	e shall be considered to be the period elapsing from the time the raw
22		mate	erials enter into the manufacturing process until the finished product
23		eme	ges at the end of the manufacturing process.
24	(b)	It shall be	e noted that in none of the three (3) categories is any exemption
25		provided f	or repair, replacement, or spare parts. Repair, replacement, or spare
26		parts shall	I not be considered to be materials, supplies, or industrial tools
27		directly us	ed in manufacturing or industrial processing. "Repair, replacement,

1			or sp	are parts" s	hall h	ave the	e same	mean	ing as	set fo	rth in	KR!	S 139	9.010;	
2	(12)	Any	water	use fee p	aid o	r pass	ed thr	ough	to the	Ken	tucky	Riv	er A	uthorit	у
3		facil	ities ı	using water	fro	m the	Kentı	ıcky [River	basin	to 1	the l	Kentı	ucky I	River
4		Auth	ority	in accord	ance	with	KRS	151.7	700 to	o 151	.730	and	adr	ninistr	ative
5		regu	lations	promulgat	ed by	the au	thority	/ ;							
6	(13)	Gros	ss rece	ipts from th	e sal	e of ne	wspap	er ins	erts o	catal	ogs p	urcha	ased	for sto	rage,
7		use,	or otl	ner consum	ption	outsi	de this	state	and	delive	ered b	y th	e ret	ailer's	own
8		vehi	cle to	a location	outsi	ide thi	s state	or d	lelive	ed to	the 1	Unite	ed St	ates P	ostal
9		Serv	ice, a	common o	arrie	r, or a	a contr	ract ca	arrier	for d	eliver	y ou	tside	this s	state,
10		rega	rdless	of whether	the c	arrier	is sele	cted b	y the	purcha	aser o	r reta	ailer	or an a	igent
11		or re	or representative of the purchaser or retailer, or whether the F.O.B. is retailer's												
12		ship	ping p	oint or purc	haser	's desti	ination								
13		(a)	As us	sed in this s	ubsec	ction:									
14			1.	"Catalogs"	mea	ns tang	gible pe	ersona	l prop	erty tł	nat is	print	ed to	the sp	ecial
15				order of	the p	ourchas	ser an	d con	npose	d sub	stanti	ally	of , i	nform	ation
16				regarding g	goods	and se	ervices	offer	ed for	sale; a	and				
17			2.	"Newspap	er in	serts"	means	prin'	ted m	ateria	ls tha	at ar	e pla	aced i	n or
18				distributed	with	a new	spaper	of gen	neral o	circula	tion.				
19		(b)	The r	retailer sha	1 be	respon	sible f	or esta	ablish	ing th	at del	ivery	was	made	to a
20			non-l	Kentucky lo	catio	n throi	ugh shi	pping	docu	nents	or otl	ner ci	redib	le evid	ence
21			as de	termined by	the o	departi	ment;								
22	(14)	Gros	ss rece	ipts from th	e sale	e of wa	iter use	ed in t	he rais	sing of	f equi	ne as	a bu	siness;	
23	(15)	Gros	ss rece	ipts from t	ne sal	le of n	netal re	etail fi	ixtures	s man	ufactu	ired	in thi	is state	and
24		purc	hased	for storage,	use,	or oth	er con	sumpt	ion ou	ıtside	this s	tate a	and d	elivere	d by
25		the r	etailer	's own veh	icle to	o a loc	ation o	outside	e this	state,	or de	liver	ed to	the U	nited
26		State	es Pos	tal Service,	a co	mmon	carrie	r, or a	a cont	ract c	arrier	for	deliv	ery ou	tside

this state, regardless of whether the carrier is selected by the purchaser or retailer or

26

27

1	an agent or representative of the purchaser or retailer, or whether the F.O.B. is the
2	retailer's shipping point or the purchaser's destination.

3

4

5

6

7

8

9

10

11

12

13

14

15

- (a) As used in this subsection, "metal retail fixtures" means check stands and belted and nonbelted checkout counters, whether made in bulk or pursuant to specific purchaser specifications, that are to be used directly by the purchaser or to be distributed by the purchaser.
- (b) The retailer shall be responsible for establishing that delivery was made to a non-Kentucky location through shipping documents or other credible evidence as determined by the department;
- (16) Gross receipts from the sale of unenriched or enriched uranium purchased for ultimate storage, use, or other consumption outside this state and delivered to a common carrier in this state for delivery outside this state, regardless of whether the carrier is selected by the purchaser or retailer, or is an agent or representative of the purchaser or retailer, or whether the F.O.B. is the retailer's shipping point or purchaser's destination;
- 16 (17) Amounts received from a tobacco buydown. As used in this subsection, "buydown"

 17 means an agreement whereby an amount, whether paid in money, credit, or

 18 otherwise, is received by a retailer from a manufacturer or wholesaler based upon

 19 the quantity and unit price of tobacco products sold at retail that requires the retailer

 20 to reduce the selling price of the product to the purchaser without the use of a

 21 manufacturer's or wholesaler's coupon or redemption certificate;
- 22 (18) Gross receipts from the sale of property returned by a purchaser when the full sales
 23 price is refunded either in cash or credit. This exclusion shall not apply if the
 24 purchaser, in order to obtain the refund, is required to purchase other property at a
 25 price greater than the amount charged for the property that is returned;
- 26 (19) Gross receipts from the sales of gasoline and special fuels subject to tax under KRS
 27 Chapter 138;

1	(20) The amount of any tax imposed by the United States upon or with respect to retail
2	sales, whether imposed on the retailer or the consumer, not including any
3	manufacturer's excise or import duty;
4	(21) Gross receipts from the sale of any motor vehicle as defined in KRS 138.450 which
5	is:
6	(a) Sold to a Kentucky resident, registered for use on the public highways, and
7	upon which any applicable tax levied by KRS 138.460 has been paid; or
8	(b) Sold to a nonresident of Kentucky if the nonresident registers the motor
9	vehicle in a state that:
10	1. Allows residents of Kentucky to purchase motor vehicles without
11	payment of that state's sales tax at the time of sale; or
12	2. Allows residents of Kentucky to remove the vehicle from that state
13	within a specific period for subsequent registration and use in Kentucky
14	without payment of that state's sales tax;
15	(22) Gross receipts from the sale of a semi-trailer as defined in KRS 189.010(12) and
16	trailer as defined in KRS 189.010(17); and
17	(23)[Gross receipts from the sale of distilled spirits, wine, and malt beverages not
18	consumed on the premises licensed for their sale under the provisions of KRS
19	Chapter 243; and
20	(24)] Gross receipts from the first fifty thousand dollars (\$50,000) in sales of admissions
21	to county fairs held in Kentucky in any calendar year by a nonprofit county fair
22	board.
23	→ Section 4. Section 3 of this Act takes effect on April 1, 2009.
24	→ Section 5. Whereas the financial stability of the Commonwealth is in jeopardy,
25	an emergency is declared to exist, and this Act takes effect upon its passage and approval
26	by the Governor or upon its otherwise becoming a law.

President of Senate

Attest:

- page 14 -